

# EMERGENCY MEDICAL CARE COMMITTEE CONTRA COSTA COUNTY

Wednesday, December 8, 2021 4:00 – 5:30 p.m. Zoom Virtual Meeting Meeting ID: 851 5900 0793 Passcode: 534599

# Agenda

4:00 p	o.m. 1.	Introduction of Members and Guests
4:05	2.	Approval of Minutes from September 8, 2021 regular meeting and October 6, 2021 special meeting
4:07	3.	Comments from the Public Members of the public may speak up to 3 minutes each on matters either on or not on this agenda.
4:10	4.	Chair's Report James Lambert, EMCC Chair
4:15	5.	Members' Reports
4:20	6.	Fire Chiefs' Report Fire Executive Chief Representative
4:30	7.	EMCC Legislative Report Emergency Nurses Association Representative
4:35	8.	Staff Report: EMCC Annual (Draft) Report Action: Review/Approve for Submission to the Board of Supervisors Rachel Morris, Contra Costa EMS Agency – Staff to EMCC
4:40	9.	Quarterly Update on Alliance Ambulance Services Chief Terence Carey, Contra Costa County Fire Protection District
4:50	10	. EMS Medical Director's Report Senai Kidane, MD, Contra Costa EMS Medical Director
5:00	11	. EMS Director's Report Marshall Bennett, Contra Costa EMS Director
5:25	12	. Agenda Items for next meeting: March 9, 2022
5:30	13	. Adjournment

\*(I)-Informational / \*(A)-Action

Reasonable accommodations can be made for persons with disabilities planning to attend the EMCC Meeting by contacting EMS Staff at least 24 hours in advance at (925) 608-5454.

Any disclosable public records related to an item on a regular meeting agenda and distributed by the County to a majority of members of the Emergency Medical Care Committee less than 96 hours prior to that meeting are available for public inspection at 777 Arnold Drive, Suite 110, Martinez, during normal business hours.



# **EMERGENCY MEDICAL CARE COMMITTEE** CONTRA COSTA COUNTY

# **Meeting Minutes**

September 8, 2021

# Members Present Representing

#### **Executive Committee:**

Vice Chair: Kacey Hansen Trauma Center (CC Contract) James Lambert Hospital Council Bay Area Division Ellen Leng Alameda-Contra Costa Medical Association

Rea Anne Arcangel American Heart Association

Marshall Bennett EMS Agency Director

Archie Bowles District II

Terence Carey Contra Costa Fire Chiefs' Association

Jack Clapp Public Provider Field Paramedic

Joseph Gorton Public Managers' Association

Senai Kidane EMS Agency Medical Director

David Lilienstein Emergency Dept. Physicians (CC Receiving

Hospital)

Angie Linsangan District V

Denise Pangelinan Communications Center Managers' Assoc.

Karin Schnaider District III

Jim Selover Ambulance Providers (CC Contract)

Allan Tobias District IV

#### Members Absent Representing

**Executive Committee:** 

Chair: Jon King Police Chiefs' Association

Joseph Drago Air Medical Transportation Provider Michael Lyons Private Provider Field Paramedic CJ Price Emergency Nurses Association Jason Vorhauer Contra Costa Office of the Sheriff

#### STAFF PRESENT

Joanny All Contra Costa County EMS Kristen Cline Contra Costa County EMS Aaron Doyle Contra Costa County EMS Geoff Martin Contra Costa County EMS Rachel Morris Contra Costa County EMS Lisa Vajgrt-Smith Contra Costa County EMS

#### OTHERS PRESENT

Peter Benson Contra Costa County Fire Protection District Joe Greaves Alameda-Contra Costa Medical Association

Harris Hennig Norcal Ambulance

Ari Kestler John Muir Medical Center

Jennifer Larault Norcal Ambulance

Lance Maples San Ramon Valley Fire Protection District Aaron McAlister Contra Costa County Fire Protection District

Anastasia Pieda Norcal Ambulance

Jill Ray District II

Rebecca Rozen Hospital Council of Northern and Central California

Coleen Seymour Norcal Ambulance

Scott Wannamaker Contra Costa County Fire Protection District

# **Committee Vice Chair Hansen** called the meeting to order at 4:05 p.m.

1.	Introduction of Members and Guests Roll Call
2.	Approval of Minutes from June 9, 2021  Member Carey motioned to approve the minutes from June 9, 2021. Member Leng seconded; none opposed. Motion passed.  June 2021 minutes are approved.
3.	Comments from the Public No Comments
4.	Chair's Report No Report
5.	Staff Report: Advisory Body Meetings Update Staff Morris referenced a page in the materials packet containing new rules for participating in Advisory Meetings by teleconference (virtually), which will be effective October 1, 2021. The Brown Act permits Advisory Body members to participate in the body's meetings virtually, but certain requirements must be met. These requirements include quorum required; agenda requirement that all teleconference locations must be listed; agenda requirement that meeting agenda must be posted at all teleconference locations 96 hours in advance of the meeting; public participation at remote location(s); and, role call voting.
6.	Members' Reports - Member Leng reported that she will be stepping out of the role of base hospital medical director, and Dr. Ari Kestler will be

taking over. Her plan is to continue on the EMCC, and she hopes also to have Dr. Kestler participate.

- Member Pangelinan presented the slate of officers for the 2021-2023 term as follows: Chair Member Lambert; Vice Chair Member Leng; Non-Officer Member Hansen. Currently the fourth position of an additional Non-Officer member is vacant. Member Hansen asked for a motion to approve the current slate of nominations. Member Lambert motioned to approve the nominations and added that he would like to nominate Member Lilienstein for the open Non-Officer position. Member Lilienstein motioned to approve, seconded by Member Carey; none opposed; motion passed.
- 7. Fire Chiefs' Report Chief Terry Carey, Contra Costa County Fire Protection District (CCCFPD)

  On behalf of the Contra Costa County Fire Chiefs, Member Carey brought one item forward to report on: the Ambulance
  Ordinance. The Contra Costa County Fire Chiefs have written a letter sent to Member Bennett as Director of the LEMSA, and submitted a copy to Staff Morris requesting it be part of the record for this meeting. The Contra Costa County Fire Chiefs support the concept of the update to the Ambulance Ordinance, but do not support the update as written. The reason for that is right now San Ramon Valley Fire Protection District, Moraga-Orinda Fire District, and the Alliance all have documents they are obligated to follow, and this updated ambulance ordinance would be another onerous layer. The LEMSA has stated it wants to address some issues with private ambulance companies, and the Contra Costa County Fire Chiefs would support the proposed ambulance ordinance if it includes language to exclude San Ramon Valley Fire Protection District, Moraga-Orinda Fire District, Contra Costa County Fire District as well as the Alliance.
- 8. Health Care Coalition Biannual Report to EMCC
  Health Services staff Lisa Vajgrt-Smith provided the biannual report of Contra Costa Med-Health Preparedness Coalition (HPP Emergency Preparedness) activities. The report has been included in the meeting materials packet. Report highlights included 2020-2021 Coalition activities; Hospital Preparedness Program (HPP) deliverables for fiscal year 2020-2021 including COVID-19 response related activities, program requirements, COVID-19 HPP supplemental funds of which a majority went to the hospitals, and extra funding went towards an upgrade of First Watch and funding towards administrative support positions; and an update on the Contra Costa Medical Reserve Corps (MRC) including growth of the unit, overview of COVID-19 vaccination missions, overview of MRC activities showing number of volunteers, volunteer hours, and economic impact. The MRC has recently started training focused on mental health education and burn out education at facilities. So far five facilities have been trained totaling 20 staff, with nine more facilities signed up. For vaccinations, clinics have been scheduled over the past 38 consecutive weeks, over 30,000 COVID-19 injections have been given over the last eight-month period, and this week will pass the 100<sup>th</sup> clinic with the Equity Vaccination Team.
- 9. *EMCC Legislative Update*

No Report

- 10. Quarterly Update on Alliance Ambulance Services Chief Terry Carey, Contra Costa County Fire Protection District (CCCFPD)

  No Report
- 11. EMS Medical Director's Report Senai Kidane, MD, Contra Costa EMS Agency Medical Director
  - Field Treatment Guideline changes for 2022, including introduction of TXA, have been approved and training is currently being finalized that will be included in 4<sup>th</sup> quarter training.
  - In two weeks, the LEMSA will reach the one-year anniversary of the novel Buprenorphine in the field trial. The medication has shown to be effective in the management of opiate withdrawal, and long term as part of a treatment plan to prevent overdose related deaths. A lot of other counties within California and from other states are trying to emulate the program.
  - Treatment field guidance has been updated, specifically a policy that allows paramedics to identify low-risk EMS patients with possible or confirmed COVID-19 and advise them they do not need emergency department care or 911 transport after a thorough assessment. This policy update comes from a State Emergency Declaration in response to impacts from the COVID pandemic. The LEMSA will continue to monitor the situation.
- 12. EMS Director's Report Marshall Bennett, Contra Costa EMS Agency Director
  - Director Bennett thanked Member Leng for her service and time.
  - For the ambulance ordinance item, the letter that Member Carey referenced in his Fire Chiefs report, and a follow-up response letter from the LEMSA did not meet the time requirement set by the Brown Act to be included in this meeting's agenda. It will be included on the next meeting agenda for discussion. Bennett thanked the fire agencies for their time during this process of updating the ordinance and recognized it has been a complex process. The LEMSA received a lot of good feedback from the fire agencies. For the letter he received from the Fire Chiefs, he hopes his response will clarify some issues that were brought up. Materials for the ordinance update, including a link to the public comment page for the ambulance ordinance was sent to the EMCC prior to this meeting for review. EMS Staff Doyle gave a presentation on the proposed ambulance ordinance update. His presentation included highlights of proposed changes. All changes can be found of the public comment page of the LEMSA website.
- 13. Proposed agenda item(s) for December 8, 2021

Member Bennett requested to schedule a special meeting one month out from today's meeting to discuss and vote on the proposed ambulance ordinance. Vice Chair Hansen answered that a special meeting will be scheduled. Questions were asked and answered about if there is a certain timeframe a vote must occur, and if any new information could potentially change the information the EMCC has prior to a vote.

14. Adjournment at 5:05 pm



# EMERGENCY MEDICAL CARE COMMITTEE CONTRA COSTA COUNTY

#### SPECIAL MEETING

## **Meeting Minutes**

October 6, 2021

# Members Present Representing

#### **Executive Committee:**

Chair: Jon King Police Chiefs' Association

James Lambert Hospital Council Bay Area Division

Ellen Leng Alameda-Contra Costa Medical Association

Rea Anne Arcangel American Heart Association Marshall Bennett EMS Agency Director Archie Bowles District II Terence Carey Contra Costa Fire Chiefs' Association

Jack Clapp Public Provider Field Paramedic
Senai Kidane EMS Agency Medical Director
David Lilienstein Emergency Dept. Physicians (CC Receiving Hospital)

Michael Lyons *Private Provider Field Paramedic* Karin Schnaider *District III* 

Jim Selover *Ambulance Providers (CC Contract)* Allan Tobias *District IV* 

Jason Vorhauer Contra Costa Office of the Sheriff

## Members Absent Representing

#### **Executive Committee:**

Vice Chair: Kacey Hansen Trauma Center (CC Contract)

Joseph Drago Air Medical Transportation Provider
Joseph Gorton Public Managers' Association
Angie Linsangan District V
Denise Pangelinan Communications Center Managers' Assoc.
CJ Price Emergency Nurses Association

## **STAFF PRESENT**

Joanny All Contra Costa County EMS
Aaron Doyle Contra Costa County EMS
Ben Keizer Contra Costa County EMS
Jeanne Kerr Contra Costa County EMS
Rachel Morris Contra Costa County EMS
Brandon Rowley Contra Costa County EMS
Michelle Voos Contra Costa County EMS

#### **OTHERS PRESENT**

Laura Begin San Ramon Valley Fire Protection District Ken Campo San Ramon Valley Fire Protection District Joe Greaves Alameda-Contra Costa Medical Association

Harris Hennig Norcal Ambulance Eric Larimer Norcal Ambulance

Mae Lum Alameda-Contra Costa Medical Association

Chad Newland American Medical Response Scott Newlin American Medical Response Anastasia Pieda Norcal Ambulance

Jill Ray District 2

Rebecca Rozen Hospital Council of Northern and Central California Coleen Seymour Norcal Ambulance

**Committee Chair King** called the meeting to order at 4:06 p.m.

1. Introduction of Members and Guests

2. Discussion and vote on Brown Act Update: New Public Meeting Teleconferencing Rules – AB 361 Resolution

Staff Morris gave an update to the Brown Act report given at the September EMCC meeting, reporting that the County since sent out revised guidance saying bodies can continue to meet virtually as they have been doing since March of 2020, but must adopt a resolution to implement AB 361 to authorize emergency teleconference meetings for 30 days. Guest Jill Ray with Board of Supervisors District 2 commented that the Board of Supervisors passed the resolution yesterday, October 5, 2021, that is applicable to all county advisory bodies and no additional action needs to be taken by the EMCC. The Board of Supervisors will revisit the topic in 30 days and additional guidance should be sent out by the Clerk of the Board at that time.

3. Comments from the Public

No Comments

4. Discussion and vote on proposed new Ambulance Ordinance

Member Bennett thanked everyone for their time today. All members were sent an email today with some draft revisions to the draft of the ordinance that are a result of a meeting Member Bennett had with the Fire Chiefs from Contra Costa County Fire Protection District, San Ramon Valley Fire Protection District, and Moraga-Orinda Fire District. There were four revisions in total that Member Bennett outlined. All other material was provided prior to this meeting. Member King asked if there were

any questions on the proposed new Ambulance Ordinance. Questions were asked and answered. Member Carey representing the Executive Chiefs commented they support the measure as written. After final discussion, Member King asked for a motion to endorse the proposed new ambulance ordinance with the inclusion of the four changes that were presented by Member Bennett at the beginning of the meeting. Member Selover motioned to support the proposed new ambulance ordinance with clarifications; seconded by Member Leng. Member King called for a roll call vote, which was done by Staff Morris. Voting members Arcangel, Bowles, Carey, Clapp, King, Lambert, Leng, Lilienstein, Lyons, Schnaider, Selover, Tobias, and Vorhauer voted aye; no voting members opposed; voting members Drago, Gorton, Hansen, Linsangan, Pangelinan, and Price were absent; motion passed. Member Bennett thanked everyone again and reported that the new draft will now go back to County Counsel.

5. Adjournment at 4:58 pm

Seats	EMCC Members	12/9/2020	3/10/2021	6/9/2021	9/8/2021	10/6/2021*	12/8/2021	3/9/2022	6/8/2022	9/14/2022
B 1 Alameda Contra Costa Medical Association	Ellen Leng	Present	Present	Present	Present	Present				
B 2 American Heart Associaton	Rae Anne Arcangel	Present	Absent	Absent	Present	Present				
B 3 American Red Cross	Vacant	Vacant	Vacant	Vacant	Vacant	Vacant				
B 4 California Highway Patrol	Vacant	Vacant	Vacant	Vacant	Vacant	Vacant				
B 5 Communications Center Managers' Association	Denise Pangelinan	Drocont	Absent	Present	Drocont	Absent				
B 6 Contra Costa Fire Chiefs' Association	Terence Carey	Present	Present	Present	Present  Present	Present				
B 7 Contra Costa Police Chiefs' Association	Jon King	Present	Present	Present	Absent	Present				
B 8 Emergency Nurses Association	CJ Price	Present	Absent	Present	Absent	Absent				
B 9 Hospital Council, Bay Area Division	James Lambert	Present	Present	Absent	Present	Present				
B 10 Public Managers' Association B 11 Trauma Conter	Joseph Gorton	Present	Present	Present	Present	Absent				
Trauma Center (Contra Costa Contract)  B 12	Kacey Hansen	Absent	Absent	Absent	Present	Absent				
Contra Costa Office of the Sheriff	Jason Vorhauer	Present	Present	Absent	Absent	Present				
B 13 Contra Costa Health Services - Behavioral Health	Vacant	Vacant	Vacant	Vacant	Vacant	Vacant				
C 1 Ambulance Providers (Contra Costa 9-1-1 Service Contract)	Jim Selover	Present	Absent	Present	Present	Present				
Air Medical Transportation Provider (Contra Costa Authorized)	Joseph Drago	Present	Present	Present	Absent	Absent				
C 3 EMS Training Institution	Vacant (Prev. Cameron Metzger)	Present	Present	Present	Vacant	Vacant				
C 4 Private Provider Field Paramedic	Michael Lyons	Absent	Present	Absent	Absent	Present				
C 5 Public Provider Field	lack Clann	Drocent	Procent	Drocont	Drocent	Drogent				
C 6 Emergency Department Physicians	Jack Clapp  David Lilienstein	Present	Absent	Absent	Present	Present				
District I (Gioia)	Vacant	Vacant	Vacant	Vacant	Vacant	Vacant				
District II (Andersen)	Archie Bowles	Present	Present	Present	Present	Present				
District III (Burgis)	Karin Schnaider	Present	Present	Present	Present	Present				
District IV (Mitchoff)	Allan Tobias	Present	Present	Present	Present	Present				
District V (Glover) E 1	Angie Linsangan	Vacant	Vacant	Vacant	Present	Absent				
Ex Officio E 2	Marshall Bennett	Present	Present	Present	Present	Present				
Ex Officio	Senai Kidane Quorum	Present	Present	Absent	Present	Present				

\*Special Meeting

Advisory Body + Brown Act done

Meeting Attendance Requirements per the Bylaws:

- A. EMCC members shall attend EMCC meetings.
  B. A member who cannot attend a meeting must notify the Chair and may have one excused
- absence in a twelve month period.

  C. Whenever a member does not attend two regularly scheduled meetings, within a rolling twelve month period, complete their Brown Act requirements or fails to meet the criteria for sitting on the advisory body the EMS Agency shall notify the nominating agency/organization of the
- the advisory body the EMS Agency shall notify the nominating agency/organization of the absences and request appropriate action.

  D. Members must complete the required Ethics and Brown Act training provided by the County within three months of appointment and submit the "Training Certification for Member of County Advisory Body" form to EMS staff prior to participating at any meeting.

  E. Members who do not complete the Ethics and Brown Act training within 3 months may not further participate until the requirement is fulfilled.

  F. Ethics and Brown Act training is recommended to be completed every two years while serving on a County Advisory Committee.

# Contra Costa County EMERGENCY MEDICAL CARE COMMITTEE

## **Annual Report for 2021**

**Advisory Body Name:** Emergency Medical Care Committee (EMCC)

**Advisory Body Meeting Time/Location:** 4:00 p.m. - 5:30 p.m. on the second Wednesday of March, June, September, and December, unless otherwise noted. In-person meetings were paused in 2021 and all meetings have been held virtually via Zoom.

**Chair:** Jon King (December 2019 – November 2021); James Lambert (December 2021 – Present) **Staff Person:** Rachel Morris (January 2017 – Present), Health Services, Emergency Medical Services

Reporting Period: January 1, 2021 – December 31, 2021

## I. Activities:

The EMCC, over four (4) regular meetings in the past year and one (1) special called meeting in October, was involved in or kept its membership informed about the following:

- Alliance Annual Performance Report was approved by the Board of Supervisors, and a five (5) year extension to the County-Fire District Emergency Ambulance Services contract began on January 1, 2021.
- Continued discussion on the update to the county ambulance ordinance. LEMSA staff met with stakeholders to
  discuss and optimize the plan before bringing to the EMCC in October for a motion to approve, which passed
  unanimously. Next steps include finalizing the document with County Counsel before bringing the ordinance to the
  Board of Supervisors for approval and implementation. Updates in the ordinance include but are not limited to focus
  on non-emergency ambulance services and public safety, and integration of emergency and non-emergency
  transport providers in mass casualty and disaster events.
- LEMSA participation with CCHS partners and system stakeholders on opiate overdose workgroup.
- The Board of Supervisors recognized May 16-22<sup>nd</sup> as National EMS Week, and May 19<sup>th</sup> as EMS for Children Day.
- San Ramon RFP contract update: This Contract was approved by the BOS on November 2<sup>nd</sup>, 2021. SRVFPD will be included in the next EMS Plan as the exclusive non-competitive 911 transport provider in ERA IV.
- EMSA approved EMS for Children (EMSC) regulations; LEMSA staff working on the local efforts for Contra Costa EMS for Children system of care.
- Treatment guidelines and policies updated for 2022 are finalized. Implementation is January 1st, 2022.
- Biannual activity reported for the Contra Costa Med-Health Coalition to comply with Hospital Preparedness Program (HPP) program requirements.
- Continued discussion on adverse impacts on 9-1-1 ambulance providers and patient care associated with prolonged ambulance patient offload delays (APOT).
- EMSA denials of Contra Costa 2016 & 2017 EMS system plans and appeals associated with the County Alliance procurement process in 2014.
- Hiring of Landee Linn as a new LEMSA Prehospital Care Coordinator.

#### II. Accomplishments

- Approval of EMCC 2020 Annual Report.
- Successful nominations and establishing of new EMCC Executive Committee for the 2021-2023 term.
- LEMSA successful launch of Buprenorphine trial.
- EMCC approval of proposed new ambulance ordinance.

# III. Attendance/Representation

The EMCC is a multidisciplinary committee with membership consisting of representation of specific EMS stakeholder groups and organizations plus one (1) consumer member nominated by each Board of Supervisor member. There are twenty-four (24) authorized, voting seats, and two (2) non-voting, ex-officio seats on the advisory body. In 2021, nineteen (19) voting member seats and two (2) ex-officio seats were filled; five (5) seats were unfilled. A quorum was achieved at four (4) of the four (4) regular EMCC meetings, as well as at the one (1) special meeting in 2021.

#### IV. Training/Certification

Each new EMCC representative was given a copy of the Advisory Body Handbook and copies of the "The Brown Act and Better Government Ordinance Training Video" and "Ethics Orientation for County Officials" video (updated to "Ethics for

Local Government Officials" video offered by the Fair Political Practices Commission) during their two (2) year term. Responsibilities of County Boards were discussed including the responsibility to view the videos and submit signed certifications. Certification forms have been received from 14 of 21 representatives so far. The five (5) certificates received this year are attached to this report.

#### V. Focused Objectives for Next Year

- Continue to refine EMS Emergency Quality Improvement Plan (EQIP) and support stakeholder processes related to Quality Assurance and Quality Improvement.
  - Stakeholder Education
  - Stakeholder support in building relevant, achievable, and sustainable Quality Improvement Plans that align with CA Regulation and State 'core' deliverables.
- Support exploration on innovative models of EMS service delivery with hospital community.
  - Local application related to AB 1544
  - Support ET3 field telehealth intervention as proposed by the Alliance
  - Continue to explore ways to develop a more tiered, efficient, and sustainable response to EMS calls.
- Support emergency ambulance provider and community hospitals efforts to reduce patient transfer of care extended delays that impact the availability of ambulances for the next 9-1-1 call.

## VI. Expected 2022 Reports, updates, and continued support items

- Continue to support stakeholder opportunities and efforts to procure sustainable funding for EMS System emergency
  communications, dispatch and data infrastructure enhancements to optimize patient care in day to day and disaster
  conditions.
- Support Public Health Medical Health Disaster Coalition preparedness and engagement as it pertains to the EMS System.
- Continue to monitor and report on EMS System impacts due to changing economics and health care reform.
- Support EMS System program (STEMI, Stroke, Cardiac Arrest, EMSC, Quality/Patient Safety and Trauma) initiatives.
- Support and sustain community education and outreach, e.g. HeartSafe, Child Injury Prevention.
- Support Law Enforcement Narcan program.
- Support appropriate use of 9-1-1, CPR Anytime, and Automatic External Defibrillator (AED) programs through partnerships with law enforcement, CERT, fire first responders and community coalitions.
- Continue to support the Annual Contra Costa Survivors' Reunion.
- Monitor West County EMS System and Kaiser Richmond "Directed Destination" utilization.
- Receive updates on the Contra Costa Med/Health Coalition.
- Receive updates on treatment guidelines and policies for 2022.
- Report to EMSA on progress of Buprenorphine trial.